

Message Text

SECRET

PAGE 01 USUN N 03003 01 OF 02 250247Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----043382 250251Z /61

O 250236Z JUL 78 ZFF-4
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC NIACT IMMEDIATE 2650
AMEMBASSY PRETORIA NIACT IMMEDIATE

S E C R E T SECTION 01 OF 02 USUN NEW YORK 03003

EXDIS

FOR THE SECRETARY FROM MCHENRY

E.O. 11652: GDS
TAGS: PORG, UNSC, SF, WA
SUBJECT: NAMIBIA: SUGGESTED TALKING POINTS FOR THE
SECRETARY'S USE WITH FOREIGN MINISTER BOTHA

1. WE ARE DEALING WITH VORSTER'S STRONG PERSONAL VIEWS
IN THIS PROBLEM, SO THERE MAY BE A LIMIT TO THE EF-
FECTIVENESS OF TALKING WITH PIK BOTHA. NONETHELESS, I
STRONGLY URGE YOU TO MAKE THE EFFORT AND SUGGEST THE
FOLLOWING APPROACH:

-- IT IS IMPORTANT AT THIS LAST STAGE OF OUR
LONG EFFORT TO WORK OUT MUTUALLY TOLERABLE TERMS FOR THE
INDEPENDENCE OF NAMIBIA THAT WE ALL FACE SQUARELY AND
CLEARLY THE REALITIES OF THE POLITICAL SITUATION AS
THEY CONFRONT US. FROM OUR FIRST SESSION, WE INFORMED
YOU THAT THE QUESTION OF WALVIS BAY WOULD BE CONTROVERSIAL.
WE ACKNOWLEDGE THAT YOU HAVE CONSISTENTLY STATED YOUR
POSITION, BUT THAT HAS NOT LESSENERED THE PRACTI-
CAL POLITICAL PROBLEMS WITH WHICH WE MUST DEAL.

-- WE HAVE MAINTAINED AGAINST ALL PRESSURES
SECRET

SECRET

PAGE 02 USUN N 03003 01 OF 02 250247Z

THAT WALVIS BAY CANNOT BE SETTLED IN THE COURSE OF OUR
PRESENT NEGOTIATIONS. AS YOU KNOW, WE HAVE REFUSED TO
PERMIT WALVIS BAY TO BE INVOLVED IN OUR PROPOSAL.

-- THE PRESENT TEXT, WHICH WE HAVE
FINALLY AGREED AFTER LONG AND INTENSIVE NEGOTIATIONS,
DOES NOT ADDRESS ITSELF TO THE LEGAL QUESTION AND IN

NO WAY PREJUDICES THE SOUTH AFRICAN LEGAL POSITION.
WE HAVE CONTEMPLATED ONLY THAT WALVIS BAY MUST BE TACKLED
THROUGH NEGOTIATIONS BETWEEN SOUTH AFRICA AND THE ELECTED
GOVERNMENT OF NAMIBIA. IN OTHER WORDS, NOT EVEN DIS-
CUSSIONS OF WALVIS BAY CAN TAKE PLACE UNTIL AFTER OUR
PROPOSAL IS IMPLEMENTED.

-- THERE IS NOTHING COERCIVE IN THE RESOLU-
TION. SINCE THERE IS NOTHING MANDATORY, SOUTH AFRICA
WILL RETAIN EFFECTIVE CONTROL OF WALVIS BAY UNTIL YOU
NEGOTIATE A CHANGE. THE TEXT DEALS WITH WALVIS BAY
ONLY IN THE FUTURE TENSE, WITH NO TIMETABLE FOR SETTLE-
MENT REQUIRED. THESE PRINCIPLES STILL DESCRIBE THE
POSITION OF THE FIVE.

-- WHILE NONE OF US ARE WILLING TO TAKE
STANDS ON THE LEGAL POSITIONS OF THE PARTIES WITH RESPECT
TO WALVIS BAY, HOWEVER, WE HAVE LONG SINCE CONCLUDED
THAT WE CANNOT AVOID EXPRESSING OUR HONEST POLITICAL
VIEW THAT WALVIS BAY MUST BE REINTEGRATED WITH NAMIBIA
IF INDEPENDENT NAMIBIA IS TO MAKE POLITICAL, GEOGRAPHIC,
NATIONAL SENSE.

-- IN THE LAST ANALYSIS, THE PROBLEM COMES
DOWN TO THE POLITICAL QUESTIONS OF WHAT IS NECESSARY
TO GET AN AGREEMENT ON THE NAMIBIA QUESTION THAT WILL
SECRET

SECRET

PAGE 03 USUN N 03003 01 OF 02 250247Z

BE INTERNATIONALLY ACCEPTABLE AND REMOVE FROM SOUTH
AFRICA ONCE AND FOR ALL THE BURDEN OF WORLD CONDEMNATION.

-- WE ARE FULLY AWARE THAT THE LANGUAGE
OF THE PROPOSED RESOLUTION ON WALVIS BAY GOES VERY FAR
TOWARD THE LIMIT OF WHAT YOU CAN TOLERATE. YET, IT
FALLS FAR SHORT OF PROPOSALS REJECTED BY US,
PROPOSALS THAT EVEN NOW ARE BEING PUSHED ON US AS A
RESULT OF THE KHARTOUM SUMMIT MEETING. (NOTE: WE
HAVE PASSED THESE TEXTS TO THE SOUTH AFRICANS THROUGH
THEIR UN CHARGE.) WE SHALL CONTINUE TO OPPOSE
THESE PROPOSALS.

-- WE BELIEVE WE HAVE BEEN FAITHFUL TO THE
ESSENTIAL PRINCIPLES WHICH WE HAVE ON A NUMBER OF
OCCASIONS EXPLAINED TO YOU IN RECENT MONTHS. THE RESO-
LUTION IS CAREFULLY BALANCED WITH THOSE PRINCIPLES IN
MIND, AS WELL AS THE PRACTICAL POLITICAL PROBLEM OF
REQUIREMENTS FOR AFRICAN AGREEMENT TO A SETTLEMENT.

-- WE WOULD URGE YOU NOT TO ATTRIBUTE
A SPECIFICITY TO OUR POSITION WHICH WE OURSELVES DO NOT.

-- WE HAVE TOLD YOU THAT ALL OF THE FIVE,
COLLECTIVELY AND SINGLY, ARE AGREED THAT WE WILL MAKE
OUR INTERPRETATION OF THE RESOLUTION LANGUAGE UNMIS-
TAKABLY CLEAR IN ACCORDANCE WITH OUR PRINCIPLED
STAND. WE INTEND TO MAKE SUCH STATEMENTS IN THE COUNCIL
AT THE TIME OF ACTION ON THE RESOLUTION.

SECRET

NNN

SECRET

PAGE 01 USUN N 03003 02 OF 02 250243Z
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
-----043345 250252Z /61
O 250236Z JUL 78 ZFF-4
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC NIACT IMMEDIATE 2651
AMEMBASSY PRETORIA NIACT IMMEDIATE

S E C R E T SECTION 02 OF 02 USUN NEW YORK 03003

EXDIS

FOR THE SECRETARY FROM MCHENRY

-- YOU YOURSELF HAVE ASSURED US THAT SOUTH
AFRICA AGREES TO THE NECESSITY OF DISCUSSIONS ON ALL
ASPECTS OF WALVIS BAY. THAT IS ALL WE ARE ASKING--ALL,
IN FACT, THAT IS REQUIRED BY THE PROPOSED RESOLUTION
LANGUAGE.

-- MOST IMPORTANT, THE SITUATION IN NEW YORK
IS FLUID AND WILL REMAIN SO FOR SEVERAL DAYS. IT IS
IMPORTANT THAT SOUTH AFRICA NOT DO ANYTHING TO MAKE
OUR PROBLEMS HERE MORE DIFFICULT, OR TO ROB IT OF
FLEXIBILITY.

-- I HOPE THAT YOU WILL FIND IT POSSIBLE
TO ACCEPT TH- REALITIES, AND THE LARGER GAINS FOR
SOUTH AFRICA, AND WILL ALLOW THE SETTLEMENT ON NAMIBIA
TO GO FORWARD UNHINDERED. END TALKING POINTS.

3. I HAVE INFORMED EKSTEEN, SOUTH AFRICAN CHARGE IN
NEW YORK, OF YOUR PLAN TO CALL BOTHA AT 9:30 A.M.,

JULY 25. BECAUSE OF THE TIME DIFFERENCE, I THINK IT
WOULD BE WELL TO PLACE THE CALL EVEN EARLIER IF POSSIBLE.
I WILL BE IN MY OFFICE FROM 7:00 A.M., JULY 25,
SECRET

SECRET

PAGE 02 USUN N 03003 02 OF 02 250243Z

IN CASE YOU WISH TO DISCUSS THESE POINTS OR OTHERS
THAT MAY OCCUR TO YOU.

4. FOR PRETORIA: APPRECIATE ANY POINTS YOU THINK
SHOULD BE EMPHASIZED IN TIME FOR THE SECRETARY'S
CONSIDERATION PRIOR TO HIS TELEPHONE CALL, PRESENTLY
SCHEDULED AT 9:30 A.M., JULY 25, WASHINGTON TIME.
YOUNG

SECRET

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, BRIEFING MATERIALS, DIPLOMATIC DISCUSSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 25 jul 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN03003
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780304-0282
Format: TEL
From: USUN NEW YORK
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780721/aaaaarsf.tel
Line Count: 187
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8009e76c-c288-dd11-92da-001cc4696bcc
Office: ACTION SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1890015
Secure: OPEN
Status: NATIVE
Subject: NAMIBIA: SUGGESTED TALKING POINTS FOR THE SECRETARY'S USE WITH FOREIGN MINISTER BOTHA
TAGS: PORG, PDEV, SF, WA, UNSC, (VANCE, CYRUS R), (BOTHA, PIK)
To: STATE PRETORIA
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/8009e76c-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014